## CLAY COUNTY, TEXAS

ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED SEPTEMBER 30, 2018



### CLAY COUNTY, TEXAS ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED SEPTEMBER 30, 2018

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Financial Section

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#### **RUTLEDGE CRAIN & COMPANY, PC**

CERTIFIED PUBLIC ACCOUNTANTS 2401 Garden Park Court, Suite B Arlington, Texas 76013

#### INDEPENDENT AUDITORS' REPORT

To the Honorable County Judge and Commissioner's Comprising the Commissioners' Court of Clay County Henrietta, Texas

We have audited the accompanying financial statements of the governmental activities, discrete component unit, each major fund, and the aggregate remaining fund information of Clay County, Texas, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Clay County Memorial Hospital, which represent 100 percent of the assets, net position, and revenues of the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to Clay County Memorial Hospital, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Clay County, Texas, as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 5–12 and 44–51 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Clay County, Texas' basic financial statements. The combining and individual nonmajor fund financial statements, and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the report of the other auditors, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Antholge Crain & Company, PC April 25, 2019 Management's Discussion and Analysis

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CLAY COUNTY, TEXAS

MANAGEMENT'S DISCUSSION AND ANALYSIS
September 30, 2018

As management of Clay County, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended September 30, 2018. We encourage readers to consider the information presented here in conjunction with additional information found in the footnotes to the financial statements.

#### Financial Highlights

The assets and deferred resources outflows of the County exceeded its liabilities and deferred resources inflows at the close of the fiscal year ended September 30, 2018, by \$8,184,190 (net position). Of this amount, \$3,450,545 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.

The County's total net position decreased by \$309,750. The majority of this decrease is attributed to the result of no pass through grants, and little to no state grants for repairs to County roads.

The County's governmental funds reported combined ending fund balances of \$3,657,727 a decrease of \$22,415 in comparison to the previous year.

The unreserved portion of the General Fund Balance at the end of the year was \$1,807,536 or 34.61 % of total General Fund expenditures and transfers out.

Clay County has no bond indebtedness at the current time.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of four components: 1) government-wide financial statements, 2) fund financial statements, 3) fiduciary financial statements, and 4) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of Clay County's finances. This is done in a manner similar to a private-sector business. Two statements, the Statement of Net Position and the Statement of Activities, are utilized to provide this financial overview.

The Statement of Net Position presents information on all of the County's assets, deferred resources outflows, liabilities, and deferred resources inflows with the difference between the five reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flow. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

#### **Fund Financial Statements**

The County, like other state and local governments, utilizes fund accounting to ensure and demonstrate compliance with finance-related legal requirements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. All of the funds of the County can be categorized as governmental funds or fiduciary funds.

CLAY COUNTY, TEXAS

MANAGEMENT'S DISCUSSION AND ANALYSIS
September 30, 2018

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on the near-term inflows and outflows of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a governments near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains thirteen individual governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund, Road & Bridge Number One, Road & Bridge Number Two, Road & Bridge Number Four, and the Sheriff's Department Forfeiture Funds, all of which are considered to be major funds. Data from the other seven funds are combined into a single, aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in the report.

**Fiduciary Funds.** The County maintains funds used to report assets held in a trustee or agency capacity for others and which therefore cannot be used to support County programs.

Notes to Financial Statements. The notes provide additional information that is essential to gain a full understanding of the data provided in the government-wide, fund financial statements and fiduciary fund statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents other required supplementary information. Required supplementary information can be found after the notes to the financial statements. The combining statements referred to earlier in connection with non-major governmental funds are presented following the required supplementary information.

#### Government-wide Financial Analysis

At the end of fiscal year 2018, the County's net position (assets and deferred resources outflows exceeding liabilities and deferred resources inflows) totaled \$8,184,190. This analysis focuses on the net position (Table 1) and changes in net position (Table 2).

**Net Position.** The largest portion of the County's net position, \$4,733,645 or 57.83%, reflects its investment in capital assets (land and improvements, building, infrastructure, machinery and equipment), less depreciation and any related debt used to acquire those assets that is still outstanding. The County uses these assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the County reports its capital assets net of related debt, the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The remaining balance of unrestricted net position, \$3,450,545 or 42.17%, may be used to meet the government's ongoing obligations to citizens and creditors.

Table 1
Condensed Statement of Net Position

	Governmen	ital Activities	Compo	nent Unit	
	9/30/2018	9/30/2017	9/30/2018	9/30/2017	
ASSETS				-	
Current and other assets	\$ 4,864,773	\$ 4,732,190	\$ 6,546,974	\$ 5,804,910	
Capital assets	6,956,357	7,157,141	2,477,942	2,863,248	
Total assets	11,821,130	11,889,331	9,024,916	8,668,158	
DEFERRED OUTFLOWS OF RESOURCES					
Deferred charges	900,371	1,122,450	-		
LIABILITIES					
Long-term liabilities	3,240,152	3,483,206	298,587	390,474	
Other liabilities	434,559	894,537	503,227	267,721	
Total liabilities	3,674,711	4,377,743	801,814	658,195	
DEFERRED INFLOWS OF RESOURCES					
Deferred pension inflows	862,600	140,098	-		
NET POSITION					
Net Investment in capital assets	4,733,645	4,899,479	2,179,355	2,472,774	
Unrestricted	3,450,545	3,594,461	6,043,747	5,537,189	
	\$ 8,184,190	\$ 8,493,940	\$ 8,223,102	\$ 8,009,963	

**Changes in Net Position.** The net position of the County decreased by \$309,750 for the fiscal year ended September 30, 2018.

Table 2
Changes in Net Position

		Governmen	ntal A	ctivities		Compo	onent Unit		
	9/30/2018			9/30/2017	9/30/2018			9/30/2017	
Program Revenues:									
Charges for services	\$	1,690,612	\$	1,730,186	\$	7,359,525	\$	8,190,910	
Operating grants and contributions		70,009		144,313		23,230		22,306	
Capital grant and contributions		21,809		250,664		61,611		152,758	
General Revenues									
Taxes		5,329,002		4,969,978		_		-	
Miscellaneous		309,390		226,817		1,939,078		1,935,521	
Unrestricted Investment Earnings		53,507		21,108		117,975		163,460	
Gain (loss) on sale of capital assets		350,609		132,824		-		-	
Total Revenues		7,824,938		7,475,890		9,501,419		10,464,955	
Expenses:									
General Administration		722,941		702,969				-	
Judicial		610,289		562,032				_	
Legal		178,229		176,190		-		_	
Financial Administration		213,826		218,076				_	
Public Facilities		152,825		137,270		_			
Public Safety		2,334,301		2,255,576		_		_	
Public Transportation		2,612,450		2,669,255				- 2	
Health and Welfare		150,913		178,888		-		-	
Conservation		104,529		104,850		_		_	
Nondepartmental		1,005,677		1,205,411		_			
Debt Service		48,708		31,379		-		_	
Hospital operations		-		_		9,288,280		9,336,987	
Total Expenses		8,134,688		8,241,896	-	9,288,280		9,336,987	
Increase/Decrease in net position		(309,750)		(766,006)		213,139		1,127,968	
Net position-October 1		8,425,656		9,259,946		8,009,963		6,881,995	
Prior period adjustment		68,284		-		-		-,,	
Net position-September 30	\$	8,184,190	\$	8,493,940	\$	8,223,102	\$	8,009,963	

### Financial Analysis of the Government's Funds

**Government funds.** The focus of the County's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the County's financing requirements. Undesignated fund balances may serve as a useful measure of the governments net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's governmental funds reported combined fund balances of \$3,657,727.

# CLAY COUNTY, TEXAS MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2018

The General Fund is the main operating fund of the County. At the end of the current fiscal year, the General Fund unassigned fund balance was \$1,807,536. The fund balance increased \$100,986 during the current fiscal year. A key factor was more fines were assessed and collected for services and more revenue was received from the Tax Abatements from the Shannon Wind and Triangle Brick.

General Fund Budgetary Highlights. Each year the County performs periodic reviews of the budget. State law prohibits increasing total budgeted expenditures except during an emergency, however, an amount budgeted for one line item can be transferred to another budgeted item without authorizing an emergency expenditure.

There was no significant change in the total appropriations for the final amended budget compared to the original budget.

During the year there was a \$652,089 positive variance in appropriations between the final amended budget and actual. Following are the main components of the increase:

\$35,899 - General Government - A budgeted position was only filled for a portion of the budget year, creating excess funds in the salary and benefit lines.

\$145,317 - Judicial - District Court had less court cost and the new approved software was not billed during this budget year. The Justice of Pease opted out of Healthcare benefits saving the County money.

\$139,893 - Public Safety - Sheriff's Department had excess money for salary and benefits and there was less Foster Care and Treatment in the Juvenile Department than allocated.

\$57,649 - Health and Welfare - Indigent health care cost down for the general public.

\$199,940 - Nondepartmental - maintenance, property renovation and repairs was less than anticipated. Emergency Reserve was limited on the expenses leaving excess funds and miscellaneous salary did not have to be used postage was used less due to sending out less certified and utilizing more emails to save on postage expenses.

There was no change in the estimated revenues for the final amended budget compared to the original budget.

#### Capital Assets and Debt Administration

Capital Assets. The County's investment in capital assets for its governmental activities as of September 30, 2018, amounts to \$6,956,357 (Net of accumulated depreciation). The investment in capital assets includes land, buildings, machinery and equipment, and infrastructure.

Table 3
Capital Assets at Year End
Net of Accumulated Depreciation

		Governmental Activities					Component Unit				
	9	9/30/2018		9/30/2017		9/30/2018		9/30/2017			
Land	\$	140,695	\$	140,695	\$	361,951	s	361,951			
Buildings		2,376,729		2,444,510		1,195,075		1,294,435			
Machinery and equipment		3,235,787		3,332,481		920,916		1,206,862			
Infrastructure		1,203,146		1,239,455		-		-			
	\$	6,956,357	\$	7,157,141	\$	2,477,942	\$	2,863,248			

Additional information on the County's capital assets can be found in the foot notes to the financial statements.

#### Debt Administration.

From time to time Clay County signs lease agreements to finance equipment purchases in the General Fund and Road and Bridge Funds. At September 30, 2018 the County had capital lease obligations of \$2,222,712.

Table 4
Outstanding Debt at Year End

	Governmen	tal Activities	Component Unit				
Type of Debt	9/30/2018	9/30/2017	9/30/2018	9/30/2017			
Capital lease obligations	\$ 2,222,712	\$ 2,257,662	\$ 298,587	\$ 390,474			
Net Pension Liability	886,364	1,651,825		-			
Compensated Absences	131,076	98,026					
Total	\$ 3,240,152	\$ 4,007,513	\$ 298,587	\$ 390,474			

Clay County does not have a current bond rating from either Standard & Poor Corporation or Moody's Investor Service.

Additional information on the County's long-term debt can be found in the notes to the financial statements.

#### Economic Factors and Next Year's Budgets and rates

The County provides a full range of services authorized by statue. Such services include general government functions such as recording and licensing, maintaining the County and District Court system, ensuring public safety, maintaining public health and welfare, and maintaining county roads and bridges. The cost associated with these services are presented within the financial statement in detail.

CLAY COUNTY, TEXAS

MANAGEMENT'S DISCUSSION AND ANALYSIS
September 30, 2018

#### BUDGET

The annual budget serves as the foundation for Clay County's financial planning and control. The objective of these controls are to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Commissioners 'Court. Activities of the General Fund and Special Revenue Funds are included in the annual appropriated budget. The level of expenditures cannot legally exceed the appropriated amount this control is established at the department level within each fund. All transfers of appropriations, either between departments or within an individual department's budget, require the approval of the Commissioners 'Court, except on the Sheriff's Department Forfeiture Account, the expenditures of the proceeds must be submitted to commissioner's court and clearly list and define the categories of expenditures, except the detail that would endanger the safety of the law enforcement. There is no requirement that commissioner's court approve the budget submitted on the Forfeiture account except for increase in salary, expense, or allowance. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted.

#### LOCAL ECONONMY

The County's economy depends a lot on agribusiness and oil & gas, local businesses that include Manufacturing, Service, Merchandising, Hybrid, Corporations, LLC's, Cooperative, Sole Proprietorships and Partnerships. We have established businesses that employ people and provide services to help keep the economy improving. Henrietta has had some new growth we have a 49 unit Senior Living Facility completed, a new 24 hour workout facility soon to be opening. There are several buildings in town being renovated to possibly offer more businesses to Henrietta. We have a new subdivision that plans to have some new housing construction. The school districts, State, City and County also have a significant economic presence employing people in Clay County.

The unemployment rate as of September 2017 for Clay County was 3.2% compared to the National Average of 4.2%.

#### LONG TERM FINANCIAL PLANNING

County strategies and plans are integrated into all departmental budgets to ensure unified efforts within County government to achieve the goals and objectives of the County. Texas county government operates under a balanced budget as required by law. This does not mean that estimated revenues must always be exactly equal to expenditures. As financial management practice, members of Commissioners Court should consistently emphasize maintaining sufficient unassigned fund balance levels to meet first quarter obligations of payroll and operating cost and furthermore, this assists in maintaining financial stability. When evaluating fund balance reserve, it is vitally important to maintain sufficient positive fund balance reserves in order to avoid borrowing to meet short term operating needs.

Finally, as a result of the trend of shifting of unfunded mandates by both federal and state levels to local government, it is anticipated that additional financial burden will continue to be experienced by the County and ultimately local taxpayers if other sources of funding are not identified. The County will be tasked with identifying new or additional revenue to counter these expenditures. At its discretion, the Court will probably continue to utilize some amount of fund balance not to exceed what is needed for the fund balance reserve. The Court must remain cautious in planning for the future budget in the absence of either continued cost containment initiatives or significant additional revenue enhancement efforts. It is imperative that County government continually strive to maintain steady increases in revenue while costs are on the rise.

CLAY COUNTY, TEXAS

MANAGEMENT'S DISCUSSION AND ANALYSIS
September 30, 2018

#### **INITIATIVES**

The County focuses on improving services and improvements throughout the year that are needed to meet citizen's demands. Some of the Services include but are not limited to, Internet access to view county records, in order to protect and preserve the history of Clay County various indexes and record books of the County have been restored and preserved. The County's safety and welfare for the citizens will remain to be a priority, any improvement that can be made will always be considered at the utmost importance.

Basic Financial Statements

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## CLAY COUNTY, TEXAS STATEMENT OF NET POSITION

SEPTEMBER 30, 2018

	Primary Government	
	Governmental Activities	Component Unit
ASSETS	7101111103	
Cash and cash equivalents	\$ 3,721,379	3,010,422
Receivables (net of allowances for uncollectibles):		-1-7-1
Taxes	291,479	
Fines	661,107	
Accounts		1,156,345
Other		55,486
Intergovernmental	26,996	**
Inventories		100,658
Prepaid items	163,812	599,683
Restricted assets:	, 55,5 (2	000,000
Cash and cash equivalents		1,624,380
Capital assets (net of accumulated depreciation)		1,021,000
Land	140,695	361,951
Buildings	2,376,729	1,195,075
Infrastructure	1,203,146	1,133,073
Machinery and equipment	3,235,787	920,916
Total Assets	11,821,130	9,024,916
Total Assets	11,021,130	9,024,910
DEFERRED OUTFLOW OF RESOURCES		
Deferred pension expense	900,371	
Total Deferred Outflow of Resources	900,371	
LIABILITIES		
Accounts payable	95,550	136,372
Accrued liabilities and other payables	35,914	366,855
Due to other governments	189,997	
Due to others	113,098	
Noncurrent liabilities:	,	
Due within one year	564,720	94,435
Due in more than one year	2,675,432	204,152
Total Liabilities	3,674,711	801,814
		001,014
DEFERRED INFLOWS OF RESOURCES		
Unearned revenue	862,600	
Total Deferred Inflows of Resources	862,600	
NET POSITION:		
Net Investment in Capital Assets	4,733,645	2,179,355
Unrestricted	3,450,545	6,043,747
Total Net Position	\$ 8,184,190	8,223,102
	· · · · · · · · · · · · · · · · · · ·	

The accompanying notes are an integral part of this statement.

## CLAY COUNTY, TEXAS STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2018

					Program Revenues			
Functions/Programs PRIMARY GOVERNMENT		Expenses	_	Charges for Services	(	Operating Grants and ontributions		Capital Grants and contributions
Governmental activities:								
General government	\$	722,941	\$	181,034	\$	90	\$	
Judicial		610,289	-	302,709		25,200		
Legal		178,229		395		23,333		
Financial administration		213,826						
Public facilities		152,825						
Public Safety		2,334,301		528,954		21,386		
Public transportation		2,612,450		664,197				
Health and welfare		150,913						
Conservation		104,529						
Nondepartmental		1,005,677		13,323				21,809
Interest and fiscal charges		48,708						
Total Primary Government	\$	8,134,688	\$	1,690,612	\$	70,009	\$	21,809
COMPONENT UNIT:								
Clay County Memorial Hospital	\$_	9,288,280	\$	7,359,525	\$	23,230	\$	61,611

General Revenues:

Property Taxes Miscellaneous

Unrestricted Investment Earnings

Gain (Loss) on Disposal of Capital Assets
Total General Revenues and Transfers
Change in Net Position

Net Position - Beginning

Prior Period Adjustment Net Position - Ending

Net	(Exp	ense)	Rev	enue and
Cha	nges	in	Net	Position
	ernme ctivitie		C	omponent Unit
\$	(282 (154 (213 (152 (1,783 (1,948 (150 (104 (970	,826) ,825) ,961) ,253) ,913) ,529) ,545) ,708)		
			\$	(1,843,914)
	5,329	,002		
	309	,390		1,939,078
		507		117,975
	350,609			
	6,042			2,057,053
	(309,			213,139
	8,425			8,009,963
		284		
\$	8,184,	190	\$	8,223,102

CLAY COUNTY, TEXAS
BALANCE SHEET - GOVERNMENTAL FUNDS
SEPTEMBER 30, 2018

		General Fund		oad & Bridge umber One	Road & Bridge Number Two		
ASSETS							
Cash and cash equivalents	\$	1,874,997	\$	321,110	\$	140,252	
Receivables (net of allowances for uncollectibles):							
Taxes		143,260		34,672		35,166	
Fines		661,107					
Intergovernmental		26,394		131		106	
Total Assets	\$	2,705,758	\$	355,913	\$	175,524	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES							
Liabilities:							
Accounts payable	\$	92,326	\$		\$	926	
Due to other governments		189,997		••		~-	
Due to others		113,098					
Total Liabilities	_	395,421				926	
Deferred Inflows of Resources:							
Unavailable revenue-property taxes		121,456		33,271		34,033	
Unavailable revenue-fines		358,012					
Unavailable revenue-other		23,333					
Total deferred inflows of resources	_	502,801		33,271		34,033	
Fund balances:							
Restricted							
Committed				322,642		140,565	
Unassigned		1,807,536					
Total fund balances	-	1,807,536	-	322,642	-	140,565	
Total Liabilities, Deferred Inflows of	_						
Resources, and Fund Balances	\$	2,705,758	\$	355,913	\$	175,524	

The accompanying notes are an integral part of this statement.

Road & Bridge Number Three		Road & Bridge Number Four				Go	Other overnmental Funds	G 	Total Governmental Funds	
\$	136,864	\$	328,663	\$	506,014	\$	413,479	\$	3,721,379	
	39,393		38,988						291,479	
									661,107	
	178		187		***				26,996	
\$	176,435	\$	367,838	\$	506,014	\$	413,479	\$	4,700,961	
\$	_	\$	2,298 	\$	 	\$		\$	95,550 189,997	
			-						113,098	
_		_	2,298					_	398,645	
	37,495		36,989						263,244	
					**				358,012	
									23,333	
-	37,495		36,989	_				-	644,589	
					506,014		413,479		919,493	
	138,940		328,551						930,698	
10	100 0 10								1,807,536	
	138,940	_	328,551	_	506,014	-	413,479	_	3,657,727	
\$	176,435	\$	367,838	\$	506,014	\$	413,479	\$	4,700,961	

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CLAY COUNTY, TEXAS

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2018

Total fund balances - governmental funds balance sheet	\$	3,657,727
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not reported in the funds.  Property taxes receivable unavailable to pay for current period expenditures are deferred in the funds.  Payables for capital leases which are not due in the current period are not reported in the funds.  Payables for bond interest which are not due in the current period are not reported in the funds.  Payables for compensated absences which are not due in the current period are not reported in the funds.  Other long-term assets are not available to pay for current period expenditures and are deferred in the funds.  Court fines receivable unavailable to pay for current period expenditures are deferred in the funds.  Recognition of the County's net pension liability is not reported in the funds.  Deferred Resource Inflows related to the pension plan are not reported in the funds.		6,956,358 263,243 (2,222,712) (35,914) (131,076) 163,813 358,012 (886,365) (839,267) 900,371
Net position of governmental activities - Statement of Net Position	\$_	8,184,190

The accompanying notes are an integral part of this statement.

CLAY COUNTY, TEXAS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Fund	Road & Bridge Number One	Road & Bridge Number Two
Revenues:			
Taxes	\$ 4,133,230	\$ 257,115	\$ 208,006
Licenses and permits	159,297	124,581	124,581
Intergovernmental	43,195	-	
Fines and fees	415,876	25,692	24,090
Interest	30,856	3,870	1,891
Miscellaneous	719,465	12,530	10,137
Total revenues	5,501,919	423,788	368,705
Expenditures:			
Current:			
General government	689,003		
Judicial	593,958		
Legal	165,857		
Financial administration	209,223		44
Public facilities	117,097		**
Public Safety	2,245,052		
Public transportation	»-	1,636,055	701,307
Health and welfare	173,979		
Conservation	107,397	***	
Nondepartmental	921,591		
Total expenditures	5,223,157	1,636,055	701,307
Excess (deficiency) of revenues over			
(under) expenditures	278,762	(1,212,267)	(332,602)
Other financing sources (uses):			
Transfers in	-	60,000	60,000
Transfers out	(240,030)		-
Sale of capital assets	62,254	706,500	94,116
Capital leases		382,959	108,174
Total other financing sources (uses)	(177,776)	1,149,459	262,290
Net change in fund balances	100,986	(62,808)	(70,312)
Fund balances, October 1	1,706,550	385,450	210,877
Fund balances, September 30	\$ 1,807,536	\$ 322,642	\$ 140,565

The accompanying notes are an integral part of this statement.

Road & Bridge Number Three		Road & Bridge Number Four		Sheriff's Forfeiture		Other Governmental Funds		G	Total Governmental Funds	
\$	348,487	\$	366,905	\$		\$		\$	5,313,743	
	124,581		124,580						657,620	
									43,195	
	28,673		29,273				83,363		606,967	
	1,434		4,136		11,320				53,507	
	17,062		18,496						777,690	
	520,237		543,390	_	11,320		83,363	_	7,452,722	
							18,854		707,857	
							10,034		593,958	
	**		•••		••		6,425		172,282	
							0,420		209,223	
									117,097	
	••		7-		19,066				2,264,118	
	500.040		000 141		19,000				3,549,546	
	582,043		630,141						173,979	
							••		107,397	
							40.000			
	500 010		**	-	40.000	_	12,363	_	933,954	
	582,043	_	630,141		19,066		37,642	_	8,829,411	
	(61,806)		(86,751)		(7,746)		45,721		(1,376,689)	
	60,000		60,000				30		240,030	
			**						(240,030)	
			271						863,141	
									491,133	
	60,000		60,271				30	_	1,354,274	
	(1,806)		(26,480)		(7,746)		45,751		(22,415)	
	140,746		355,031		513,760		367,728		3,680,142	
\$	138,940	\$	328,551	\$	506,014	\$	413,479	\$	3,657,727	

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CLAY COUNTY, TEXAS
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2018

Net change in fund balances - total governmental funds	\$	(22,415)
Amounts reported for governmental activities in the Statement of Activities ("SOA") are different because:		
Capital outlays are not reported as expenses in the SOA.		1,060,330
The depreciation of capital assets used in governmental activities is not reported in the funds.		(748,582)
Trade-in or disposal of capital assets decrease net position in the SOA but not in the funds.		(512,533)
Certain property tax revenues are deferred in the funds. This is the change in these amounts this year.		15,259
Expenses not requiring the use of current financial resources are not reported as expenditures in the funds.		19,815
Repayment of capital lease principal is an expenditure in the funds but is not an expense in the SOA.		526,083
(Increase) decrease in accrued interest from beginning of period to end of period.		25,914
Compensated absences are reported as the amount earned in the SOA but as the amount paid in the funds.		(33,050)
Certain fine revenues are deferred in the funds. This is the change in these amounts this year.		6,348
Proceeds of leases do not provide revenue in the SOA, but are reported as current resources in the funds.		(491,133)
Pension expense relating to GASB 68 is recorded in the SOA but not in the funds.	_	(155,786)
Change in net position of governmental activities - Statement of Activities	\$	(309,750)

The accompanying notes are an integral part of this statement.

CLAY COUNTY, TEXAS
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS SEPTEMBER 30, 2018

ASSETS	_	Agency Funds
Cash and cash equivalents	\$	642,787
Total Assets	\$	642,787
LIABILITIES		
Due to other governments	\$	303,510
Due to others		339,277
Total Liabilities	\$	642,787

The accompanying notes are an integral part of this statement.

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The County, a political subdivision of the State of Texas is governed by an elected judge and four county commissioners which comprise the commissioner's court. The county's operational activities include general administrative services, judicial, public safety, the construction and maintenance of roads, health and welfare assistance, permanent records preservation, and conservation.

The accounting policies of Clay County, Texas, conform to generally accepted accounting principals issued by the Governmental Accounting Standards Board which is the recognized financial accounting standard setting body for governmental entities. The notes to the financial statements are an integral part of the County's basic financial statements.

The accompanying basic financial statements comply with the provisions of the GASB Statement No. 14, "The Financial Reporting Entity," in that the financial statements include all organizations, activities, functions and component units for which the County (the "primary government") is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the County's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to or impose a financial burden on the County.

#### Discretely Presented Component Unit

For financial statement reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The criteria used are as follows:

Financial Accountability - The primary government is deemed to be a financially accountable if it appoints a voting majority of the organization's governing body and, (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits or impose specific financial burdens on the primary government. Additionally, the primary government may be financially accountable if an organization is fiscally dependent on the primary government regardless of whether the organization has a separately elected governing board, a governing board appointed by a higher level of government or a jointly appointed board.

Clay County Memorial Hospital (CCMH) operates a primary critical care hospital. The County Commissioners' Court appoints CCMH's board, approves its annual budget, regularly scheduled payment of bills, and major capital additions. CCMH is reported as a discretely presented component unit because its services are provided entirely to the public. Separate financial statements are available from hospital management at CCMH, 310 W. South Street, Henrietta, Texas, 76365.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e. the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis* of *accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis* of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Fines and permits, and miscellaneous revenues are not susceptible to accrual because generally they are not measurable until received in cash.

The County reports the following major governmental funds:

The General Fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Road and Bridge Number One Special Revenue Fund accounts for certain revenues and expenditures related to the construction and maintenance of roads and bridges within precinct one.

The Road and Bridge Number Two Special Revenue Fund accounts for certain revenues and expenditures related to the construction and maintenance of roads and bridges within precinct two.

The Road and Bridge Number Three Special Revenue Fund accounts for certain revenues and expenditures related to the construction and maintenance of roads and bridges within precinct three.

The Road and Bridge Number Four Special Revenue Fund accounts for certain revenues and expenditures related to the construction and maintenance of roads and bridges within precinct four.

The Sheriff's Forfeiture Fund accounts for certain revenues and expenditures related to the forfeiture of funds seized by law enforcement.

Additionally, the County reports the following fund types:

The Special Revenue Funds account for specific revenue sources that are legally restricted to expenditures for specified purposes (not including private purpose trusts or major capital projects).

Agency Funds are used to account for assets held by the government as an agent for individuals, private organizations, other governments, and/or other agency funds.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes, miscellaneous revenue, and interest income.

#### D. Assets, liabilities, and net assets or equity

#### 1. Deposits and investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the County to invest in (1) obligations of the United States or its agencies and instrumentalities; (2) direct obligations of the State of Texas or its agencies; (3) other obligations, the principal of and interest on which are unconditionally guaranteed or insured by the State of Texas or the United States; (4) obligations of states, agencies, counties, cities, and other political subdivisions of any state having been rated as to investment quality by a nationally recognized investment rating firm and having received a rating of not less than A or its equivalent; (5) certificates of deposit by state and national banks domiciled in this state that are (A) guaranteed or insured by the Federal Deposit Insurance Corporation, or its successor; or, (B) secured by obligations that are described by (1) - (4); or, (6) fully collateralized direct repurchase agreements having a defined termination date, secured by obligations described by (1), pledged with third party selected or approved by the County, and placed through a primary government securities dealer.

Investments maturing within one year of date of purchase are stated at cost or amortized cost, all other investments are stated at fair value which is based on quoted market prices.

#### 2. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of inter fund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade receivables are shown net of an allowance for uncollectibles. Trade accounts receivable in excess of 60 days comprise the trade accounts receivable allowance for uncollectibles.

Property taxes are levied on October 1 by the County based on the January 1 property values as appraised by the Clay County Central Appraisal District. Taxes are due without penalty until January 31, of the next calendar year. After January 31 the County has an enforceable lien with respect to both real and personal property. Under state law, property taxes levied on real property constitute a perpetual lien on the real property which cannot be forgiven without specific approval of the State Legislature. Taxes applicable to personal property can be deemed uncollectible by the County.

#### 3. Inventories and prepaid items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### 4. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

# CLAY COUNTY, TEXAS NOTES TO THE FINANCIAL STATEMENTS Year Ended September 30, 2018

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the primary government is depreciated using the straight line method over the following estimated useful lives:

Buildings 20 - 30 years Infrastructure 20 - 45 years Machinery and Equipment 5 - 10 years

#### 5. Long-term obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight line method which approximate the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 6. Fund equity

Nonspendable Fund Balance Amounts that cannot be spent because they are either not in a spendable form or are legally or contractually required to be maintained intact.

Restricted Fund Balance - Amounts that can be spent only for specific purposes because of constraints imposed by external providers, or imposed by constitutional provisions or enabling legislation.

Committed Fund Balance - Amounts that can only be used for specific purposes pursuant to constraints imposed by the Commissioners Court through legislation, resolution or court order, unless the Commissioners Court removes or changes the specified use by taking the same type of action used to commit the amounts.

Assigned Fund Balance - Amounts that are constrained by the Commissioners Court, or by another County official or the finance division to which the Commissioners Court has delegated authority, that are to be used for specific purposes but are neither restricted nor committed.

Unassigned Fund Balance - Amounts that are available for any purpose; these amounts can be reported only in the County's General Fund.

Fund balance amounts represent the nature of the net resources that are reported in a governmental fund. The County fund balance classifications include non-spendable resources, restricted, and non-restricted (committed, assigned and unassigned) amounts. When the County incurs an expenditure and both restricted and unrestricted amounts are available, the County considers restricted amounts to have been spent. When the County incurs an expenditure for an unrestricted amount, committed amounts are reduced first, followed by assigned amounts and then unassigned amounts for purposes in which any of those unrestricted fund balance classifications could be used.

# II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets:

The governmental fund balance sheet includes a reconciliation between *fund balance-total governmental funds* and *net assets – governmental activities* as reported in the government-wide statement of net assets. One element of that reconciliation explains that "Fines receivable unavailable to pay for current period expenditures are deferred in the funds." The details of this difference are as follows:

County clerk fines	\$102,418
District clerk fines	180,196
Justice of the peace fines	75,398
Total	\$358,012

### III. DETAILED NOTES ON ALL FUNDS

### A. Deposits and Investments

At year end, the carrying amount of the County's cash and cash equivalents was \$4,364,166, and the bank balance was \$4,555,928. All of the bank balance of \$4,555,928, was covered by federal deposit insurance and collateralized by the pledging financial institution with marketable securities held by an agent in the County's name.

The Component Unit's deposit policy for custodial credit risk requires compliance with the provisions of state law. State law requires collateralization of all deposits with federal depository insurance; bonds and other obligations of the U.S. Treasury, U.S. agencies or instrumentalities of the State of Texas; bonds of any city, county, school district or special road district of the State of Texas; bonds of any state; or a surety bond having an aggregate value at least equal to the amount of the deposits. The Component Unit's cash balance was \$3,051,338 at year end and was fully collateralized.

The Component Unit's investments, totaling \$1,583,464, are reported at fair value, and are included with restricted cash and cash equivalents. These investments consist primarily of mutual funds.

Reconciliation of Carrying Amount to Balance Sheets:

	Primary	Component	Reporting
	Government	Unit	Entity
Cash and cash equivalents	\$3,721,379	\$3,010,422	\$6,731,801
Restricted cash and cash equivalents		1,624,380	1,624,380
Total government wide	3,721,379	4,634,802	8,356,181
Agency funds	642,787		642,787
	\$4,364,166	\$4,634,802	\$8,998,968

### B. Receivables

Receivables as of year-end for the government's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General	Road Bridg		Road Bridg	d and ge #2	Road Bridg		Road Bridg	1900	NonN and C	Total
Taxes receivable	\$143,260 	\$34	,672	\$3	5,166	\$39	9,393	\$38	3,988	\$	 \$291,479
Fines receivable	\$1,084,084	\$		\$		\$	**	\$		\$	 \$1,084,084
Allowance	(422,977)										 (422,977)
	\$661,107	\$		\$		\$		\$		\$	 \$661,107

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	Unavailable	Unearned	Total
Major Funds:			
Deferred tax revenue (General Fund)	\$121,456	\$	\$121,456
Deferred fines revenue (General Fund)	358,012		358,012
Deferred tax revenue (Road & Bridge/ Fund #1)	33,271		33,271
Deferred tax revenue (Road & Bridge Fund #2)	34,033		34,033
Deferred tax revenue (Road & Bridge Fund #3)	37,495		37,495
Deferred tax revenue (Road & Bridge Fund #4)	36,989		36,989
Deferred revenue - other		23,333	23,333
Total deferred/unearned revenue for governmental funds	\$621,256	\$23,333	\$644,589

# C. Capital assets

Capital asset activity for the year ended September 30, 2018:

	Balance 9/30/17	Additions	Retirements	Completed Construction	Balance 9/30/18
GOVERNMENTAL ACTIVITIES:					
Capital assets, not being depreciated:					
Land	\$140,695	\$	\$	\$	\$140,695
Construction in progress				<u>-</u>	
Total capital assets not being depreciated	140,695		-	_	140,695
Capital assets, being depreciated:					
Buildings	3,646,901				3,646,901
Infrastructure	46,335,989			(200)	46,335,789
Machinery and equipment	6,107,708	1,060,330	(969,067)		6,198,971
Total capital assets being depreciated	56,090,598	1,060,330	(969,067)	(200)	56,181,661
Less accumulated depreciation for:					
Buildings	(1,202,391)	(67,781)	***		(1,270,172)
Infrastructure	(45,096,534)	(36,309)		200	(45,132,643)
Machinery and equipment	(2,775,227)	(644,491)	456,534		(2,963,184)
Total accumulated depreciation	(49,074,152)	(748,581)	456,534	200	(49,365,999)
Total capital assets being depreciated, net	7,016,446	311,749	(512,533)	P-W	6,815,662
Governmental activities capital assets, net	\$7,157,141	\$311,749	(\$512,533)	\$	\$6,956,357

Depreciation expense was charged to functions/programs of the primary government as follows:

# Governmental activities:

Total depreciation expense - governmental activities	\$748,581 ———
Nondepartmental	80,626
Public transportation	605,130
Public safety	61,325
General government	\$1,500

	Balance 9/30/17 Addition		Retirements	Reclassify	Balance 9/30/18
DISCRETE COMPONENT UNIT:					
Capital assets, not being depreciated:					
Land	\$361,951	\$	\$	\$	\$361,951
Construction in progress					
Total capital assets not being depreciated	361,951				361,951
Capital assets, being depreciated:					
Buildings	3,177,417				3,177,417
Land improvements	16,779		ww		16,779
Equipment	6,590,212	108,729	24	-	6,698,941
Leased assets	470,369				470,369
Total capital assets being depreciated	10,254,777	108,729			10,363,506
Less accumulated depreciation for:					
Buildings	(1,891,742)	(98,244)			(1,989,986)
Land improvements	(8,019)	(1,116)			(9,135)
Equipment	(5,778,878)	(307,860)	**	No.	(6,086,738)
Leased assets	(74,841)	(86,815)			(161,656)
Total accumulated depreciation	(7,753,480)	(494,035)	-		(8,247,515)
Total capital assets being depreciated, net	2,501,297	(385,306)			2,115,991
Governmental activities capital assets, net	\$2,863,248	(\$385,306)	\$	\$	\$2,477,942

# D. Interfund receivables, payables, and transfers

There were no interfund receivable balances as of September 30, 2018.

# Interfund transfers:

Fund	Transfer In	Transfer Out
Major Governmental Funds		
General Fund	\$	\$240,030
Road and Bridge Number One	60,000	
Road and Bridge Number Two	60,000	-
Road and Bridge Number Three	60,000	-
Road and Bridge Number Four	60,000	
NonMajor Governmental Funds		
County Attorney	30	
Total	\$240,030	\$240,030

Transfers were made to subsidize the Road and Bridge Funds, and the County Attorney Fund.

# E. Long-term debt

From time to time, the County issues general obligation bonds, certificates of obligation bonds, notes payable and capital lease obligations to provide funds for the acquisition and construction of equipment and major capital facilities. These issues are direct obligations and pledge the full faith and credit of the County. During the year ended the County called the outstanding bonds and paid them off.

The County leases equipment with a historical cost and accumulated amortization of \$3,485,661 and \$2,484,470 respectively, under capital lease arrangements.

Capital Lease Obligations Currently Outstanding:

Purpose	Original Amount	Date of Lease	Final Maturity	Interest Rate	Balance 09/30/18
2017 John Deere 672G Motor Gr.	\$273,605	6/26/17	6/15/22	2.69%	\$250,663
2017 CAT Motor Grader	196,686	8/31/17	8/31/20	2.55%	190,506
2014 12M3 CAT Motor Grader	184,151	2/03/15	1/30/19	2.25%	180,001
2015 4700 SF Western Star	104,750	3/11/15	3/15/19	2.25%	6,915
2015 420F Cat Backhoe	51,260	8/15/18	8/15/23	2.25%	42,645
2019 Mack Truck	108,174	6/25/18	6/25/21	3.16%	108,174
2015 Magnum Tractor w/mower	106,653	2/24/15	2/24/20	2.55%	44,279
2015 CAT 924 Wheel Loader	130,314	7/24/15	2/30/20	2.25%	100,623
2016 JD Tractor	53,781	8/16/16	8/16/21	2.55%	33,078
2016 CAT Motor Grader	193,961	11/23/15	11/23/18	2.20%	181,760
2016 420 F2 Backhoe	72,422	7/07/16	7/07/21	2.50%	37,499
2017 Mack Truck #5509 CAT	104,971	3/14/14	3/15/19	2.50%	89,247
2016 JD Tractor	119,699	9/30/16	11/15/21	2.50%	101,657
2013 JD 310K Backhoe Loader	60,688	6/26/17	1/15/19	2.25%	9,503
2017 CAT 140 M2 Motor Grader	186,491	8/31/17	8/31/20	2.55%	179,180
2018 CAT 140 M3 Motor Grader	128,498	2/04/18	3/05/23	2.55%	128,497
2018 CAT 140 M3 Motor Grader	126,079	3/04/18	3/05/23	2.55%	126,079
2018 CAT 140 M3 Motor Grader	128,382	2/04/18	3/05/23	2.55%	128,382
2017 John Deere 672G Motor Gr.	273,605	6/26/17	6/15/22	2.69%	250,663
2014 CAT 914G Wheel Loader	87,430	3/14/14	3/15/19	2.25%	33,361
Total Leases Payable					\$2,222,712

Capital lease obligation debt service requirements to maturity are as follows:

Year	Total
2019	\$632,652
2020	334,983
2021	624,912
2022	596,757
2023	69,486
2024	119,499
Total payments	2,378,289
Less imputed interest	(155,577)
Total Capital Lease Obligations	\$2,222,712

### CHANGES IN LONG-TERM LIABILITIES

Long-term liability activity for the year ended September 30, 2018, was as follows:

	Balance 09/30/17	Additions	Retirements	Balance 09/30/18	Due Within One Year
Governmental activities:					
Capital leases	\$2,257,662	\$491,133	(\$526,083)	\$2,222,712	\$433,644
Net pension liability	1,651,825		(765,461)	886,364	
Compensated absences	98,026	131,076	(98,026)	131,076	131,076
Governmental activity long-term liabilities	\$4,007,513	\$622,209	(\$1,389,570)	\$3,240,152	\$564,720

For the governmental activities, claims and judgements are generally liquidated by the general fund.

	Balance 09/30/17	Addi	tions	Retirements	Balance 09/30/18	Due Within One Year
Discrete Component Unit:						
Capital leases	\$390,474	\$		(\$91,887)	\$298,587	\$94,435
Governmental activity long-term liabilities	\$390,474	\$		(\$91,887)	\$298,587	\$94,435

### IV. OTHER INFORMATION.

# A. Risk management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; injuries to employees; employee health benefits; and other claims of various nature. The County participates in the Texas Association of Counties Intergovernmental Risk Pool (Pool) which provides protection for risks of loss. Premiums are paid to the Pool which retains the risk of loss beyond the County's policy deductibles. Any losses reported but unsettled or incurred and not reported, are believed to be insignificant to the County's basic financial statements. For the last three years, there have been no significant reductions of insurance coverage or insurance settlements in excess of insurance coverage.

# CLAY COUNTY, TEXAS NOTES TO THE FINANCIAL STATEMENTS Year Ended September 30, 2018

# B. Contingent Liabilities and Commitments

Amounts received or receivable from grantor agencies are subject to audit and adjustment by such agencies. Any disallowed claims, including amounts already collected may constitute a liability of the applicable funds. The amounts, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

The County periodically is defendant in various lawsuits. As of September 30, 2018, after consultation with the County's attorney, the County is not aware of any pending or threatened litigation which would have a material effect on the financial statements.

The District Clerk has invested trust funds at various financial institutions in accordance with court orders. The County has a fiduciary responsibility over these funds until their final disposition.

### C. Retirement Commitments

## 1. Plan Description

The County provides retirement, disability, and death benefits for all of its full-time employees through a nontraditional defined benefit plan in the state-wide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the aadministration of the statewide agent multi-employer public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas, 78768-20343.

The plan provisions are adopted by the County commissioners' court, within the options available in the state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service or with 30 years regardless of age or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump-sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the County commissioners' court within the constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contribution and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

# 2. Benefits

TCDRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the County, within the options available in the state statutes governing TCDRS.

At the December 31, 2017 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees (or their beneficiaries) currently receiving benefits	59
Inactive employees entitled to but not yet receiving benefits	29
Active employees	71
	159

# CLAY COUNTY, TEXAS NOTES TO THE FINANCIAL STATEMENTS Year Ended September 30, 2018

### 3. Contributions

The contribution rates for employees in TCDRS is 7% of employee gross earnings, and the County percentages is 11.0%, both as adopted by the governing body of the County. Under the state law governing TCDRS, the contribution rate for each County is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

The County's contributions to TCDRS for the year ended September 30, 2018, were \$349,824 and were equal to the required contributions.

# 4. Net Pension Liability

The County's Net Pension Liability (NPL) was measured as of December 31, 2017, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

### Actuarial assumptions:

The Total Pension Liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions:

The annual salary increase rates assumed for individual members vary by length of service and by entryage group. The annual rates consist of a general wage inflation component of 3.25% (made up of 2.75% inflation and 0.5% productivity increase assumptions) and a merit, promotion and longevity component that on average approximates 1.4% per year for a career employee.

Actuarial assumptions used in the December 31, 2017, valuation were based on the results of actuarial experience studies. These assumptions were first used in the December 31, 2014 valuation, along with a change to the Entry Age Normal (EAN) actuarial cost method. Assumptions are reviewed annually. No additional changes were made for the 2017 valuation.

The long-term expected rate of return on pension plan investments is 8.0%. The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the TCDRS Board of Trustees. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income, in order to satisfy the short-term and long-term funding needs of TCDRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Rate of Return
Target	(Expected minus
Allocation	Inflation)
11.50%	4.55%
16.00%	7.55%
1.50%	4.85%
11.00%	4.55%
8.00%	5.55%
3.00%	0.75%
8.00%	4.12%
10.00%	8.06%
2.00%	6.30%
2.00%	4.05%
3.00%	6.00%
6.00%	6.25%
	Allocation  11.50%  16.00%  1.50%  11.00%  8.00%  3.00%  10.00%  2.00%  3.00%

18.00%

100.00%

Geometric Real

4.10%

# Discount Rate

Hedge Funds

The discount rate used to measure the Total Pension Liability (Asset) was 8.1%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability (Asset).

# Changes in the net pension liability

	Increase (Decrease)						
	Total Pension Liability	Plan Fiduciary  Net Position	Net Pension Liability(Asset)				
	[a]	[b]	[a] - (b)				
Balance at 12/31/16	\$15,704,259	\$14,052,433	\$1,651,826				
Changes for the year:							
Service cost	386,082		386,082				
Interest on total pension liability	1,269,025		1,269,025				
Change of benefit terms	121,588	_	121,588				
Difference between expected and actual experience	(41,246)		(41,246)				
Change of assumptions	107,574		107,574				
Contributions - employer		352,239	(352,239)				
Contributions employee		224,152	(224,152)				
Net investment income	-	2,046,546	(2,046,546)				
Benefit payments, including refunds of employee contributions	(819,199)	(819,199)	-				
Refund of contributions	(44,344)	(44,344)	-				
Administrative expense		(10,506)	10,506				
Other changes		(3,947)	3,947				
Net changes	979,480	1,744,941	(765,461)				
alance at 12/31/16	\$16,683,739	\$15,797,374	\$886,365				

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability of the County, calculated using the discount rate of 8.1%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (7.1%) or 1 percentage point higher (9.1%) than the current rate:

	1%	Current	1%
	Decrease		Increase
	7.1%	8.1%	9.1%
Total pension liability	\$18,510,146	\$16,683,739	\$15,120,818
Fiduciary net position	15,797,373	15,797,373	15,797,373
Net Pension Liability (Asset)	\$2,712,773	\$886,366	(\$676,555)

# Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TCDRS financial report. That report may be obtained on the Internet at <a href="https://www.tcdrs.org">www.tcdrs.org</a>.

Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions

For the year ended September 30,2017, the County recognized pension expense of \$495,939. At September 30, 2017, the County reported deferred outflows and inflows of resources related to pensions from the following sources:

			Original	Amount Recognized	Balance of Deferred	Balance of Deferred
	Original	Date	Recognition	in 12/31/17	Inflows	Outflows
	Amount	Established	Period	Expense	12/31/17	12/31/2017
nvestment (gains) or losses	\$920,276	12/31/2017	5.0	(\$184,055)	\$736,221	\$
	88,236	12/31/2016	5.0	17,647		52,942
	1,030,026	12/31/2015	5.0	206,006		412,011
	165,140	12/31/2014	5.0	33,028		33,028
conomic/demographic						
(gains) or losses	(41,246)	12/31/2017	5.0	(8,249)	32,997	••
	24,216	12/31/2016	5.0	4,843		14,530
	(280,196)	12/31/2015	4.0	(70,049)	70,049	-
	9,847	12/31/2014	4.0	2,462	**	
ssumption changes or inputs	107,574	12/31/2017	5.0	21,515		86,059
		12/31/2016	5.0		**	**
	166,941	12/31/2015	4.0	41,735		41,735
		12/31/2014	4.0			
mployer contributions made						
ubsequent to measurement date		12/31/2017	1.0	**		260,066
				\$64,883	\$839,267	\$900,371

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

# Deferred Inflows/outflows to Be Recognized in Future Years

Year ended December 31,	
2018	\$62,420
2019	57,706
2020	(148,299)
2021	(170,790)
2022	-
	(\$198,963)

# CLAY COUNTY, TEXAS NOTES TO THE FINANCIAL STATEMENTS Year Ended September 30, 2018

### F. Concentrations of Credit Risk

Taxes receivable are due from citizens and businesses within the County's boundaries. Risk of loss is immaterial due to wide dispersion of receivables and because of policies which address procedures for filing property tax liens. Fines receivable are due from citizens primarily within the County's boundaries. Risk of loss is reduced by an allowance for uncollectibles and collection policies.

### G. Tax Abatements

The County negotiates property tax abatement agreements on an individual basis. The County has tax abatement agreements with a manufacturing facility and a wind farm under the authority of the Texas Property Redevelopment Act. The County has established an abatement policy for the value of eligible improvements, and a requirement for creating or preventing the loss of jobs. The tax abatement amount is determined by the Clay County Central Appraisal District (CCCAD) under the terms of the abatement agreement. An abatement factor (given by CCAD's Tax Abatement Registry) is used to determine the portion of assessed taxable value excluded to determine the taxable value subject to the County's tax rate. If a default of the abatement agreement occurs during the agreement period, the County may apply established procedures to recapture abated taxes. Generally, abatement recipients agree to make eligible improvements and meet proposed employment targets.

Certain property improvements made during the improvement period are exempt from property taxes according to a multiyear abatement schedule with decreasing amounts abated over a 7-10 year period. Property taxes assessed October 1, 2017 for fiscal year 2018 amounted to a 100% abatement or approximately \$361,898 for the manufacturing facility, and \$1,559,814 for the wind farms. Additionally, the wind farms make a payment in lieu of, taxes to the County.

	Required Supplemen	tary Information	
	пединей Зиррієтет	tary iniormation	
Required supplementary in Accounting Standards Board	nformation includes financial informated but not considered a part of the basic	ation and disclosures requir financial statements.	red by the Governmental

# **CLAY COUNTY, TEXAS**

GENERAL FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

		Budgete	d A ==	nounte				ariance with inal Budget Positive
	-	Original	u An	Final		Actual		(Negative)
Revenues:	· ·	Original	-	Гінаі	_	Actual	-	(Negative)
Taxes	\$	4,193,701	\$	4,193,701	\$	4,133,230	\$	(60,471)
Licenses and permits	*	160,000	*	160,000	4	159,297	Ψ.	(703)
Intergovernmental		35,000		35,000		43,195		8,195
Fines and fees		355,250		355,250		415,876		60,626
Interest		20,000		20,000		30,856		10,856
Miscellaneous		721,649		721,649		719,465		(2,184)
Total revenues	_	5,485,600	_	5,485,600	_	5,501,919		16,319
Expenditures:								
Current:								
General government		724,455		724,902		689,003		35,899
Judicial		739,722		739,275		593,958		145,317
Legal		173,657		173,657		165,857		7,800
Financial administration		227,162		227,162		209,223		17,939
Public facilities		146,702		146,702		117,097		29,605
Public Safety		2,384,945		2,384,945		2,245,052		139,893
Health and welfare		231,628		231,628		173,979	,	57,649
Conservation		109,125		109,125		107,397		1,728
Nondepartmental		1,121,531		1,121,531		921,591		199,940
Total expenditures		5,858,927		5,858,927		5,223,157		635,770
Excess (deficiency) of revenues over		7						
(under) expenditures		(373,327)		(373, 327)		278,762		652,089
Other financing sources (uses):								
Transfers out		(240,078)		(240,078)		(240,030)		48
Sale of capital assets		40,000		40,000		62,254		22,254
Total other financing sources (uses)	_	(200,078)		(200,078)	_	(177,776)	13	22,302
Net change in fund balances		(573,405)		(573,405)		100,986		674,391
Fund balances, October 1		1,706,550		1,706,550		1,706,550		
Fund balances, September 30	\$	1,133,145	\$	1,133,145	\$_	1,807,536	\$_	674,391

CLAY COUNTY, TEXAS ROAD & BRIDGE NUMBER ONE BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Budgete	d Am	ounts				/ariance with Final Budget Positive
	Original		Final		Actual		(Negative)
Revenues:							
Taxes	\$ 261,319	\$	261,319	\$	257,115	\$	(4,204)
Licenses and permits	120,000		120,000		124,581		4,581
Fines and fees	8,000		8,000		25,692		17,692
Interest	200		200		3,870		3,670
Miscellaneous	••		-		12,530		12,530
Total revenues	389,519		389,519		423,788	_	34,269
Expenditures:							
Current:							
Public transportation	612,113		612,113		1,636,055		(1,023,942)
Total expenditures	 612,113		612,113	-	1,636,055	_	(1,023,942)
Excess (deficiency) of revenues over						_	
(under) expenditures	(222,594)		(222,594)		(1,212,267)		(989,673)
Other financing sources (uses):							
Transfers in	60,000		60,000		60,000		
Sale of capital assets					706,500		706,500
Capital leases					382,959		382,959
Total other financing sources (uses)	60,000	_	60,000	_	1,149,459		1,089,459
Net change in fund balances	(162,594)		(162,594)		(62,808)		99,786
Fund balances, October 1	385,450		385,450		385,450		
Fund balances, September 30	\$ 222,856	\$_	222,856	\$	322,642	\$_	99,786

CLAY COUNTY, TEXAS
ROAD & BRIDGE NUMBER TWO
BUDGETARY COMPARISON SCHEDULE
FOR THE YEAR ENDED SEPTEMBER 30, 2018

		Budgete	d Am	iounts				ariance with inal Budget Positive
		Original		Final	_	Actual	-	(Negative)
Revenues:			4	-			4	
Taxes	\$	211,437	\$	211,437	\$	208,006	\$	(3,431)
Licenses and permits		120,000		120,000		124,581		4,581
Fines and fees		12,000		12,000		24,090		12,090
Interest		50		50		1,891		1,841
Miscellaneous	_	••	_			10,137		10,137
Total revenues	_	343,487	-	343,487	-	368,705	-	25,218
Expenditures:								
Current:								
Public transportation		523,182		605,182		701,307		(96,125)
Total expenditures	-	523,182		605,182		701,307		(96,125)
Excess (deficiency) of revenues over	_							
(under) expenditures		(179,695)		(261,695)		(332,602)		(70,907)
Other financing sources (uses):								
Transfers in		60,000		60,000		60,000		
Sale of capital assets				82,000		94,116		12,116
Capital leases						108,174		108,174
Total other financing sources (uses)		60,000	_	142,000		262,290		120,290
Net change in fund balances		(119,695)		(119,695)		(70,312)		49,383
Fund balances, October 1		210,877		210,877		210,877		
Fund balances, September 30	\$	91,182	\$	91,182	\$	140,565	\$	49,383

CLAY COUNTY, TEXAS ROAD & BRIDGE NUMBER THREE BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

		Budgete	d Am	ounts				ariance with inal Budget Positive
	-	Original		Final		Actual	(	(Negative)
Revenues:								
Taxes	\$	354,112	\$	354,112	\$	348,487	\$	(5,625)
Licenses and permits		120,000		120,000		124,581		4,581
Fines and fees		28,000		28,000		28,673		673
Interest		50		50		1,434		1,384
Miscellaneous		6,000		6,000		17,062		11,062
Total revenues		508,162	_	508,162		520,237		12,075
Expenditures:								
Current:								
Public transportation		597,828		597,828		582,043		15,785
Total expenditures		597,828	_	597,828		582,043		15,785
Excess (deficiency) of revenues over								
(under) expenditures		(89,666)		(89,666)		(61,806)		27,860
Other financing sources (uses):								
Transfers in		60,000		60,000		60,000		
Total other financing sources (uses)		60,000	_	60,000	_	60,000	Ξ	
Net change in fund balances		(29,666)		(29,666)		(1,806)		27,860
Fund balances, October 1		140,746		140,746		140,746		-
Fund balances, September 30	\$	111,080	\$	111,080	\$	138,940	\$	27,860

CLAY COUNTY, TEXAS
ROAD & BRIDGE NUMBER FOUR
BUDGETARY COMPARISON SCHEDULE
FOR THE YEAR ENDED SEPTEMBER 30, 2018

		Budgete	d Am	ounte				ariance with Final Budget Positive
	_	Original	u Aiii	Final		Actual		(Negative)
Revenues:		o i i gi i i a	_		-	7101001	_	(rioganio)
Taxes	\$	372,992	\$	372,992	\$	366,905	\$	(6,087)
Licenses and permits		120,000		120,000		124,580		4,580
Fines and fees		8,000		8,000		29,273		21,273
Interest		50		50		4,136		4,086
Miscellaneous						18,496		18,496
Total revenues		501,042	_	501,042		543,390		42,348
Expenditures:								
Current:								
Public transportation		772,441		772,441		630,141		142,300
Total expenditures		772,441		772,441		630,141		142,300
Excess (deficiency) of revenues over	_							
(under) expenditures		(271,399)		(271,399)		(86,751)		184,648
Other financing sources (uses):								
Transfers in		60,000		60,000		60,000		
Sale of capital assets						271		271
Total other financing sources (uses)		60,000	_	60,000	-	60,271		271
Net change in fund balances		(211,399)		(211,399)		(26,480)		184,919
Fund balances, October 1		355,031		355,031		355,031		
Fund balances, September 30	\$	143,632	\$	143,632	\$	328,551	\$_	184,919

CLAY COUNTY, TEXAS SHERIFF'S FORFEITURE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

		Budgete	d Amı	ounts			ariance with inal Budget Positive
	_	Original		Final	Actual		(Negative)
Revenues:							
Interest	\$	10,000	\$	10,000	\$ 11,320	\$	1,320
Total revenues		10,000		10,000	11,320	_	1,320
Expenditures:							
Current:							
Public Safety		19,802		19,802	19,066		736
Total expenditures	_	19,802		19,802	19,066		736
Net change in fund balances		(9,802)		(9,802)	(7,746)		2,056
Fund balances, October 1		513,760		513,760	513,760		
Fund balances, September 30	\$	503,958	\$	503,958	\$ 506,014	\$	2,056

CLAY COUNTY, TEXAS SCHEDULE OF CHANGES IN THE COUNTY'S NET PENSION LIABILITY AND RELATED RATIOS CLAY COUNTY, TEXAS PENSION PLAN LAST TEN PLAN YEARS \*

							Plan Ye	ear								
	_	2017	2016	2015	2014	2013		2012		2011		2010		2009		2008
Total pension liability:			1000	70000												
Service cost	\$	386,082 \$	398,393 \$	354,961 \$	339,370 \$		\$		\$		\$		\$		\$	
Interest		1,269,025	1,187,398	1,134,318	1,065,724											**
Changes of benefit terms		121,588		121,229								**				**
Differences between expected		,														
and actual experience		(41,246)	24,216	(280, 196)	9,847											M-9
Changes of assumptions		107,574		166,941												
Benefit payments, including refunds																
of employee contributions		(863,543)	(725,217)	(718,825)	(715,284)							**				
Net change in total pension liability	_	979,480	884,790	778,428	699,657					**					_	
Total pension liability - beginning		15,704,259	14,819,469	14,041,041	13,341,384					**		**				
Total pension liability - ending (a)	\$	16,683,739 \$	15,704,259 \$	14,819,469 \$	14,041,041 \$		\$	**	\$		_ s		\$		\$	
	=						'		_ '=	-					= '=	-
Plan fiduciary net position: Contributions - employer	S	352,239 \$	345,127 \$	333,546 \$	017 514 6		•				•				•	
Contributions - employee	Ф				317,514 \$		\$	••	\$		\$		\$		\$	
Net investment income		224,152	219,626	211,416	202,054					••						
100-00-00-00-00-00-00-00-00-00-00-00-00-		2,046,546	975,865	56,359	870,107					**						
Benefit payments, including refunds		(000 5 40)	(705.047)	(740,000)	(242.004)											
of employee contributions		(863,543)	(725,217)	(718,825)	(715,284)			**								
Administrative expense		(10,506)	(10,601)	(9,575)	(10,079)							**				
Other	_	(3,947)	52,395	(120,817)	42,252							**				
Net change in plan fiduciary																
net position		1,744,941	857,195	(247,896)	706,564			**								
Plan fiduciary net position																
- beginning	-	14,052,433	13,195,238	13,443,134	12,736,570					**		**		**		
Plan fiduciary net position																
- ending (b)	\$	15,797,374 \$	14,052,433 \$	13,195,238 \$	13,443,134 \$		\$	**	\$	**	\$		\$		\$	
County's net pension	-						_				_ =					
liability - ending (a) - (b)	\$_	886,365 \$	1,651,826 \$	1,624,231 \$	597,907 \$		\$	**	\$		\$		\$		\$	
Plan fiduciary net position	-								-							
as a percentage of the																
total pension liability		94.69%	89.48%	89.04%	95.74%											4-4
Covered-employee payroll	\$	3,202,168 \$	3,137,511 \$	3,134,440 \$	2,886,490 \$		\$		S		S		\$		\$	
County's net pension	-5		-1 · T · 1 T · 1 · T	-1111-19	-11 · W		•		-		-		4		4	
liability as a percentage of																
covered-employee payroll		27.68%	52.65%	51.82%	20.71%											
covered-employee payroll		27.68%	52.65%	51.82%	20./1%											**

### Notes to Schedule:

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information only for those years for which information is available.

# **CLAY COUNTY, TEXAS**

SCHEDULE OF COUNTY CONTRIBUTIONS CLAY COUNTY, TEXAS PENSION PLAN LAST TEN PLAN YEARS \*

	September 30,												
	 2018	2017	2016	2015	2014		2013		2012	 2011		2010	2009
Actuarially determined contribution	\$ 349,824 \$	351,996 \$	344,789 \$	326,200 \$		\$		\$		\$ 	\$		\$ ••
Contributions in relation to the actuarially determined contribution	(349,824)	(351,996)	(344,789)	(326,200)								***	_
Contribution deficiency (excess)	\$ \$	\$	\$	\$		_ \$		\$	**	\$ 	\$_	**	\$ 
Covered-employee payroll	\$ 3,180,212 \$	3,199,959 \$	3,134,440 \$	2,965,451 \$		\$	••	\$	**	\$ 	\$		\$ 
Contributions as a percentage of covered-employee payroll	11.00%	11.00%	11.00%	11.00%	**								

Valuation date: December 31, 2017

Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which contributions are reported.

### Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry age normal

Amortization method Level percentage of payroli, closed.

12.0 years (based on contribution rate calculated in 12/31/17 valuation. Remaining amortization period

Asset valuation method 5-year smoothed market

Inflation 2.75%

Varies by age and service. 4.9% average over career including inflation. Salary increases

Investment rate of return 8.00%, net of pension plan investment expense, including inflation.

Retirement age Members who are eligible for service retirement are assumed to commence receiving benifits based on age.

The average age at service retirement for recent retirement is 61.

Mortality 130% of the RP-3025Healthy Annuitant Mortality Tables for makles and 110% of the RP-2014 Healthy Annuitant Mortality Table for females,

both projected with 110% of the MP-2014 Ultimate scale after 2014.

Changes in Assumptions and Methods in

2015: New inflation, mortality and other assumptions were reflected.

the Schedule of Employer Contributions Changes in Plan Provisions Reflected in 2017: New mortality assumptions were reflected. 2015: No changes in plan provisions were reflected in the Schedule.

the Schedule of Employer Contributions

2016: Employer contributions reflect that the current service matching rate was increased rate was increased to 150%.

2017: New Annuity Purchase Rates were reflected for benefits earned after 2017.

### Notes to Schedule:

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information for those years for which information is available.

# **CLAY COUNTY, TEXAS**

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION Year Ended September 30, 2017

### STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

# **Budgetary Information**

Annual budgets are adopted on the GAAP basis of accounting for the general fund and all special revenue funds. All annual appropriations lapse at fiscal year end.

The County Judge is, by statute, the Budget Officer of the County and has the responsibility of preparing the County's budget. Under the County's budgeting procedures, each department submits a budget request to the County Judge. The County Judge reviews budget requests and holds informal hearings when needed. Before October 1, a proposed budget is presented to the Commissioners' Court. A public hearing is then held and the Commissioners' Court takes action on the proposed budget. Before determining the final budget, the Commissioners' Court may increase or decrease the amounts requested by the various departments. Amounts finally budgeted may not exceed the estimate of revenues and available fund balance.

Once the budget has been adopted by the Commissioners' Court, the County Auditor is responsible for monitoring the expenditures of the various departments of the County to prevent expenditures from exceeding budgeted appropriations and for keeping members of the Commissioners' Court advised of the conditions of the various funds and accounts.

The appropriated budget is prepared by fund. Any transfers of appropriations are first approved by the Commissioners' Court. Thus, the legal level of budgetary control is at the fund level. No significant supplemental appropriations were required during the year.

Encumbrance accounting is not employed by the County because it is not considered necessary to assure effective budgetary control.

Combining Statements and Budget Comparise	ons
as Supplementary Information	

This supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

CLAY COUNTY, TEXAS COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS SEPTEMBER 30, 2018

ASSETS		ecords agement Fee		Court Reporter Service		Records eservation
Cash and cash equivalents Total Assets	\$ \$	214,776 214,776	\$ \$	28,154 28,154	\$	24,754 24,754
FUND BALANCES						
Restricted Total Fund Balances	\$ \$	214,776 214,776	\$ \$	28,154 28,154	\$ \$	24,754 24,754

	ourthouse Security		ounty orney		Juvenile Case Manager	T6	Court echnology	F	Total Nonmajor Special Revenue unds (See exhibit A-3)
\$ \$	96,410 96,410	\$ \$	2 2	\$ \$	11,734 11,734	\$ \$	37,649 37,649	\$ \$	413,479 413,479
\$ \$	96,410 96,410	\$\$	2 2	\$ \$	11,734 11,734	\$ \$	37,649 37,649	\$ \$	413,479 413,479

CLAY COUNTY, TEXAS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Records Management Fee	Court Reporter Service	Records Preservation
Revenues:			
Fines and fees	\$ 47,255	\$ 1,545	\$ 4,191
Total revenues	47,255	1,545	4,191
Expenditures:			
Current:			
General government	18,294		560
Legal			-
Nondepartmental			
Total expenditures	18,294		560
Excess (deficiency) of revenues over			
(under) expenditures	28,961	1,545	3,631
Other financing sources (uses):			
Transfers in	<u></u>		
Total other financing sources (uses)	•=	74	N/m
Net change in fund balances	28,961	1,545	3,631
Fund balances, October 1	185,815	26,609	21,123
Fund balances, September 30	\$ 214,776	\$ 28,154	\$ 24,754

C	ourthouse Security	ounty torney		Juvenile Case Manager	Te	Court chnology	F	Total Nonmajor Special Revenue Funds (See Exhibit A-5)
\$	11,016 11,016	\$ 395 395	\$	11,008 11,008	\$	7,953 7,953	\$	83,363 83,363
-	,			11,000	-	7,000	·	00,000
	-							18,854
		425		6,000				6,425
	9,574					2,789		12,363
_	9,574	 425	-	6,000		2,789	_	37,642
	1,442	(30)		5,008		5,164		45,721
		30		**				30
		30			-	**		30
	1,442			5,008		5,164		45,751
	94,968	2		6,726		32,485		367,728
\$	96,410	\$ 2	\$	11,734	\$	37,649	\$	413,479

# **EXHIBIT C-3**

CLAY COUNTY, TEXAS RECORDS MANAGEMENT FEE SPECIAL REVENUE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

 Budget		Actual		Variance Positive Negative)
00.050			_	
\$	\$		\$	9,205
 38,050	_	47,255		9,205
90,000		18,294		71,706
 90,000		18,294		71,706
(51,950)		28,961		80,911
185,815		185.815		
\$ 133,865	\$	214,776	\$	80,911
\$	90,000 90,000 (51,950) 185,815	\$ 38,050 \$ 38,050 \$ 90,000 90,000 (51,950) 185,815	\$ 38,050 \$ 47,255 38,050 \$ 47,255	Budget     Actual       \$ 38,050     \$ 47,255       38,050     \$ 47,255       \$ 90,000     18,294       90,000     18,294       (51,950)     28,961       185,815     185,815

CLAY COUNTY, TEXAS COURT REPORTER SERVICE SPECIAL REVENUE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

		3udget	 Actual	Variance Positive (Negative)
Revenues:				
Fines and fees	\$	1,200	\$ 1,545	\$ 345
Total revenues		1,200	1,545	345
Expenditures:				
Current:				
General government		10,000		10,000
Total expenditures	1	10,000		10,000
Net change in fund balances		(8,800)	1,545	10,345
Fund balances, October 1		26,609	26,609	
Fund balances, September 30	\$	17,809	\$ 28,154	\$ 10,345

CLAY COUNTY, TEXAS
RECORDS PRESERVATION SPECIAL REVENUE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

	 Budget	Actual		Variance Positive Negative)
Revenues:	0.500			
Fines and fees	\$ 2,500	\$ 4,191	\$	1,691
Total revenues	 2,500	 4,191	-	1,691
Expenditures:				
Current:				
General government	21,756	560		21,196
Total expenditures	21,756	560	-	21,196
Net change in fund balances	(19,256)	3,631		22,887
Fund balances, October 1	21,123	21,123		-
Fund balances, September 30	\$ 1,867	\$ 24,754	\$	22,887

# **EXHIBIT C-6**

CLAY COUNTY, TEXAS COURTHOUSE SECURITY SPECIAL REVENUE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

Barrana		Budget	_	Actual		Variance Positive (Negative)
Revenues: Fines and fees	\$	10,650	6	11.010	c.	200
Total revenues	Ψ	10,650	\$	11,016 11,016	\$	366 366
Expenditures:						
Current:						
Nondepartmental		74,365		9,574		64,791
Total expenditures		74,365		9,574		64,791
Net change in fund balances		(63,715)		1,442		65,157
Fund balances, October 1		94,968		94,968		
Fund balances, September 30	\$	31,253	\$	96,410	\$	65,157

CLAY COUNTY, TEXAS COUNTY ATTORNEY SPECIAL REVENUE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Budget		Actual		Variance Positive (Negative)	
Revenues:						
Fines and fees	\$	1,000	\$	395	\$	(605)
Total revenues		1,000		395		(605)
Expenditures:						
Current:						
Legal		1,078		425		653
Total expenditures		1,078		425		653
Excess (deficiency) of revenues over						
(under) expenditures		(78)		(30)		48
Other financing sources (uses):						
Transfers in		78		30		(48)
Total other financing sources (uses)		78		30		(48)
Net change in fund balances						
Fund balances, October 1		2		2		••
Fund balances, September 30	\$	2	\$	2	\$	

# **CLAY COUNTY, TEXAS**

JUVENILE CASE MANAGER SPECIAL REVENUE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

D		Budget		Actual		Variance Positive Negative)
Revenues: Fines and fees	¢.	9.000	<b>m</b>	44.000	Φ.	0.000
	\$	8,000	\$	11,008	\$	3,008
Total revenues		8,000		11,008	_	3,008
Expenditures:						
Current:						
Legal		6,000		6,000		
Total expenditures		6,000		6,000		
Net change in fund balances		2,000		5,008		3,008
Fund balances, October 1		6,726		6,726		
Fund balances, September 30	\$	8,726	\$	11,734	\$	3,008

CLAY COUNTY, TEXAS COURT TECHNOLOGY SPECIAL REVENUE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Budget		Actual		Variance Positive (Negative)	
Revenues:						
Fines and fees	\$ 5,250	\$	7,953	\$	2,703	
Total revenues	 5,250		7,953		2,703	
Expenditures:						
Current:						
Nondepartmental	7,650		2,789		4,861	
Total expenditures	7,650		2,789		4,861	
Net change in fund balances	(2,400)		5,164		7,564	
Fund balances, October 1	32,485		32,485			
Fund balances, September 30	\$ 30,085	\$	37,649	\$	7,564	

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CLAY COUNTY, TEXAS
COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS SEPTEMBER 30, 2018

ASSETS	District Clerk		ounty Clerk
Cash and cash equivalents Total Assets	\$ 71,704 \$ 71,704	\$ \$	46,729 46,729
LIABILITIES			
Due to other governments	\$	\$	••
Due to others	71,704		46,729
Total Liabilities	71,704	\$	46,729

Sheriff Agency				Officer's Fee		Total Agency Funds (See Exhibit A-7)	
\$	217,828 217,828	\$ \$	262,488 262,488	\$ \$	44,038 44,038	\$ \$	642,787 642,787
\$	 217,828	\$	262,015 473	\$	41,495 2,543	\$	303,510 339,277
\$	217,828	\$	262,488	\$	44,038	\$	642,787

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